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FROM: BERLIN

TO: Secretary of State

NO: 395. NOVEMBER 25. 3 PM

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SENT BONN 347, DEPARTMENT 395, REPEATED INFORMATION LONDON 49, PARIS 64. PRIORITY MOSCOW 115

BONN PASS USPOLAD USAREUR 124.

PARIS PASS USCINCEUR FOR THURSTON AND WEST.

MOSCOW TEL 1128 TO DEPT, RPTD 124 BONN EXPRESSES VIEW SOVS WOULD REFRAIN FROM ACTION THEY CONVINCED WOULD CAUSE US TO USE FORCE. SINCE SOVS HAVE NOT YET PRODUCED THEIR DOCUMENT RE BERLIN SOVS MIGHT NOT RPT NOT HAVE AS YET NECESSARILY

MADE IRREVOCABLE DECISION TURN OVER ACCESS CONTROLS TO GER AUTHORITIES. HENCE ABSOLUTE IMPORTANCE ALLIES NOW SHOW SOVS OUR POSITION ABSOLUTELY FIRM, IF POSSIBLE PRIOR ISSUANCE SOV DOCUMENT RE BERLIN. SOVS HAD APPARENTLY LEFT THEMSELVES WAY OUT TO SAVE FACE BY TAKING SOME ACTION IN IMPLEMENTATION THREATS WITHOUT FORCING SHOWDOWN.

AS STATED OUR TEL 352 TO DEPT, 305 BONN, SOVS COULD WITHDRAW FORMALLY FROM BERLIN BY CLOSING DOWN KARLSHORST WITHOUT TURNING OVER CONTROL ACCESS CHECKPOINTS, ALTHOUGH SOVS CURRENTLY EXERCISE THESE FUNCTIONS IN PRACTICE FROM KARLSHORST EAST BERLIN HEADQUARTERS, AUTHORITY IS VESTED IN SOV COMMANDER EAST GERMANY UNDER BOLZ-ZORIN AGREEMENT SEPT 1955.

ALSO LANGUAGE ORIGINAL KHRUSHCHEV SPEECH NOV 10 ALTHOUGH SPECIFIC IN DETAIL WAS CONDITIONAL IN GENERAL TENOR AND NEVER

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NEVER DIRECTLY MENTIONED ACCESS, THIS INTERPRETATION WAS SUPPORTED BY EAST GERMAN "DAMPING DOWN" FOLLOWING THE SPEECH (OURTEL 285 TO BONN, 332 TO DEPT) AND SUGGESTED SOVS INTENDED PROPOSAL AS BASIS NEGOTIATIONS CONFERENCE DEALING WITH BERLIN WITHIN ALL GERMAN SOLUTION. EAST GERMAN PUBLIC STATEMENTS ALL THIS WEEK HAVE CONTINUED EMPHASIZE THIS THEME.

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